

## Message Text

SECRET

PAGE 01 STATE 196902

67

ORIGIN EUR-25

INFO OCT-01 ISO-00 DODE-00 CIAE-00 PM-07 INR-11 L-03

ACDA-19 NSAE-00 PA-04 RSC-01 PRS-01 SP-03 USIA-15

TRSE-00 SAJ-01 SS-20 NSC-07 OMB-01 IO-14 SAM-01 MC-02

AEC-11 SCI-06 /153 R

DRAFTED BY OASD/ISA:HGAFFNEY

APPROVED BY EUR/RPM:EJSTREATOR

OASD/ISA:MG MCAULIFFE

PM/ISP:JGOODBY

EUR/RPM:LTC RTHOMPSON/GBHELMAN

OASD/PA AND E:MR. WOODS

----- 064719

R 072006Z SEP 74

FM SECSTATE WASHDC

TO USMISSION NATO

S E C R E T STATE 196902

E.O. 11652: GDS

TAGS: MCAP, NATO

SUBJECT:MINISTERIAL GUIDANCE

REF: STATE 192028

1. THIS MESSAGE FURNISHES OUR DRAFT TEXT AND BACKGROUND TO ASSIST MISSION IN DRC ACTIVITY IN PREPARATION FOR MINISTERIAL DISCUSSION OF KEY ELEMENTS OF MINISTERIAL GUIDANCE IN DECEMBER.

2. ADMITTEDLY OUR DRAFT TEXT IS VERY DIFFERENT IN ITS APPROACH AND COVERAGE FROM THE 1973 GUIDANCE AND ITS PREDECESSOR DOCUMENTS, ALTHOUGH WE HAVE ROUGHLY FOLLOWED PREVIOUS FORMATS, BUT WITH ADDITION OF MAJOR INTRODUCTORY AND PLANNING GUIDANCE SECTIONS. ALONG WITH THE PURPOSE OF FURNISHING GUIDANCE FOR MAINTENANCE

SECRET

SECRET

PAGE 02 STATE 196902

AND IMPROVEMENT OF NATIONAL FORCES DURING THE PLANNING

PERIOD 1977-1982, OUR DRAFT TEXT HAS THE ADDITIONAL PURPOSES OF:

A. PROVIDING GUIDANCE FOR ALL MAJOR DEFENSE PLANNING ACTIVITIES, NOT JUST FORCE PLANNING;

B. ESTABLISHING IN ONE DOCUMENT THE DEFENSE PLANNING RESPONSIBILITIES OF THE NATO MILITARY AUTHORITIES, THE DEFENSE PLANNING COMMITTEE IN PERMANENT SESSION,

AND NATO NATIONS; AND MOST IMPORTANTLY

C. LAYING OUT A NATO DEFENSE CONCEPT FOR THE LONG-TERM.

3. CLEARLY, THESE PURPOSES AND THIS COVERAGE COULD NOT BE READILY ACCOMMODATED IN THE STANDARD FORMAT OF MINISTERIAL GUIDANCE TO THE NATO MILITARY AUTHORITIES FOR FORCE PLANNING WITHOUT MODIFICATIONS AND ADDITIONAL MATERIAL.

4. THE FIRST TWO ADDITIONAL PURPOSES ARE FUNDAMENTAL TO GOOD MANAGEMENT. THE THIRD AND MAIN ADDITIONAL PURPOSE, THAT OF ELUCIDATING A CONCEPT FOR MAINTAINING NATO DEFENSE IN THE LONG-TERM, IS FUNDAMENTAL TO THE VITALITY OF NATO.

5. WE ARE CONVINCED THAT AGREEMENT ON AN APPROACH TO CONTINUATION OF NATO DEFENSE IN THE LONG-TERM WITHIN AGREED NATO STRATEGY, TAKING INTO ACCOUNT THE CONVENTIONAL BALANCE AND THE RESOURCES WHICH COULD REASONABLY BE EXPECTED, IS THE MOST IMPORTANT TASK FACING NATO DEFENSE.

6. WE BELIEVE A CONCEPT FOR NATO DEFENSE IN THE LONG-TERM SHOULD MEET THREE CRITERIA:

A. IT MUST OFFER A REASONABLE PROSPECT FOR CONTINUATION OF THE PRESENT ROUGH CONVENTIONAL BALANCE IN THE FACE OF WARSAW PACT IMPROVEMENTS FINANCED BY INCREASES OF  
SECRET

SECRET

PAGE 03 STATE 196902

3-5 PERCENT ANNUALLY IN REAL TERMS. WE THINK THAT NATO CAN AND SHOULD MATCH THIS RATE OF INCREASE; FURTHER, WE SEE SIGNIFICANT POTENTIAL FOR IMPROVEMENT IN NATO DEFENSE THROUGH INCREASED COOPERATION AND COST EFFECTIVENESS AT THE INTERNATIONAL LEVEL. HENCE, WE FEEL THAT WITH STRICT APPLICATION OF PRIORITIES THE CONCEPT OFFERS REASONABLE PROSPECTS TO THE NATO MILITARY AUTHORITIES FOR CONTINUED IMPROVEMENTS IN

NATO DEFENSE IN PARALLEL WITH WARSAW PACT EFFORTS.

B. IT MUST OFFER A RE

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AIR DEFENSE, MEETING AGENDA, MINISTERIAL MEETINGS, PLANNING MEETINGS, COLLECTIVE SECURITY AGREEMENTS, MILITARY PLANS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 07 SEP 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974STATE196902  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** HGAFFNEY  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D740249-0723  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t19740965/aaaacdfx.tel  
**Line Count:** 110  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN EUR  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** n/a  
**Reference:** STATE 192028  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:** ANOMALY  
**Review Date:** 02 APR 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <02 APR 2002 by collinp0>; APPROVED <27 JUN 2002 by golinofr>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** INISTERIAL GUIDANCE  
**TAGS:** MCAP, NATO  
**To:** NATO BRUSSELS  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005